

**THE REPORT OF THE MEETING OF THE EASTERN AFRICA
MINISTERS OF DEFENCE AND SECURITY**

**HELD IN KIGALI, RWANDA
FROM 9-10TH SEPTEMBER 2004**

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MINISTERS OF DEFENCE AND SECURITY
9 –10TH September 2004, Kigali, Rwanda.**

BACKGROUND

1. The Meeting was convened on Thursday 9 September, 2004.
2. The Meeting was convened by the IGAD Secretariat as the interim body empowered to coordinate the Meetings of the EASBRIG. The Meeting was attended by delegates from the following Eastern Africa countries: the Republic of Djibouti, the Federal Democratic Republic of Ethiopia, the Republic of Kenya, the Republic of Madagascar, the Republic of Rwanda, the Republic of Uganda, and the Republic of Sudan. The Republic of Tanzania attended as an observer. The Institute of Security Studies (ISS) provided consultancy support to the Meeting See Annex 'A' for list of participants.

OPENING SESSION

3. **Dr. Attala H. Bashir**, the Executive Secretary of the IGAD, thanked the Government and people of Rwanda for hosting the Meeting and for availing all the necessary facilities. He reiterated IGAD's appreciation of the coordinating role assigned to it by the sub-region, and assured delegates that IGAD will endeavour to meet their expectations. He pointed out that the current meeting, coming two months after the previous one in Addis Ababa, demonstrated the region's commitment to the establishment of the EASBRIG. He informed delegates that the Meeting was convened to discuss the Draft Policy Framework, the Memorandum of Understanding (MoU) and the Budget for the EASBRIG. He emphasised that the 2.5 million USD for the operationalization of the Brigade of the three Organs of the EASBRIG is not too high, especially when it is weighed against the compelling need to maintain peace and security in the region. He cautioned delegates that agreeing to the Budget was the easy part, however, the most difficult challenge was to get Member States to contribute. He added that Members should view contributions to the EASBRIG as an investment or taking insurance cover. According to him the current Somali Peace Process offered the region a unique opportunity to play a pivotal role in that country's peace process, especially in the area of re-training the National Somali Army. He called on the region to take it as a challenge to contribute to the Somali Peace Process. He thanked the GTZ for the

financial support it has rendered throughout the process of establishing the EASBRIG.

4. On behalf of the President and people of Rwanda, **H. E. Right Honourable Bernard Makuza**, the Prime Minister of Rwanda welcomed the delegates to Rwanda. He thanked the Sub-region for giving Rwanda the opportunity to host this all important Meeting. He thanked the experts group for preparing the background documents and thanked IGAD for its coordinating role. He regretted the high incidents of political instability in the Sub-region and Africa as a whole. In light of the persistent conflicts, he asserted that the Regional Brigades and the African Standby Force (ASF), should be viewed as an attempt to create permanent structures, to deal with conflicts in a timely and efficient manner. It is therefore in a bid to achieve this objective that the AU is devolving power to the Regional Economic Groupings (RECs), to deal with issues of peace and security. He emphasised that although, the Eastern African Region lacks an all encompassing regional organisations such as the Economic Community of West African States (ECOWAS), the Sub-region is still committed to the establishment of the EASBRIG. He stressed the need to develop a viable Regional organisation that would include all the countries in the Eastern Africa Region. He reminded delegates that during the 1994 genocide the UN withdrew its forces and because of the lack of strong and viable structures in the Region, member states were unable to intervene to stop the genocide. He therefore, called on Members to endeavour to mobilize resources from the Region and to view external support as a supplement to the Region's initiatives and approaches. To achieve this, he implored member states to be more committed and resolute than ever.

5. He saluted the African Union for its timely intervention to some conflicts on the continent. In the same spirit, he praised the efforts of the African Union for its timely response to some African conflicts. He cited the positive role played by the first mission of the African Union in stabilising the situation in Burundi. Consequently, the United Nations Mission in that country inherited a stable situation. Furthermore, the recent peace mission of the African Union in Darfur (Sudan) showed African Union's determination to deal with both existing and emerging conflicts. He however, cautioned that certain situations, both internal and external continue to threaten peace, security and stability in the region. Thus, the presence of the perpetrators of the 1994 genocide in Rwanda and other negative forces in the Eastern DRC, the refusal of FNL to join the peace process in Burundi and the continued acts of genocide such as the recent massacres of 160 Banyamulenge in Gatumba, the

continuous killings and abduction of innocent civilians by Lord's Resistant Army of Kony in the Northern Uganda, and the current crisis in Darfur, needed to be dealt with. He called on the region to play a major role in order to find a solution of all these conflicts.

6. He saluted the efforts of IGAD and of member states for having successfully concluded the peace process in Somalia and in Southern Sudan. He expressed appreciation at the progress made in the establishment of the Eastern Africa Standby Brigade as shown by:

- The decision made of availing the troops
- Offer of equipment by member states
- Preparation of the Policy Framework, the Memorandum of Understanding as well as the Budget Proposal.

7. This, he said, constituted serious commitment of member states in establishing the EASBRIG. He stressed Rwanda's unreserved support to the peace efforts by the AU and cited its modest contribution to the AU mission in Darfur, Sudan. Furthermore he called on member states to start as soon as possible the process of harmonization of the doctrine and operational structures of the EASBRIG, in accordance with the standards of the African Union. He declared the Meeting open and wished delegates fruitful deliberations.

8. The Minister of Defence of Rwanda, **General Marcel Gatsinzi**, welcomed all the delegates to Rwanda. He expressed Rwanda's appreciation for being given the opportunity to host the second Meeting of the Eastern Africa Ministers of Defence. The presence of delegates is a manifestation of their commitment to the enhancement of Peace and Security in the Region. He pointed out that efforts towards the establishment of the EASBRIG are pointers to the Region's continued commitment to Peace and Security. He reminded delegates that the current Meeting was a follow-up to the previous Council Meeting held in Addis Ababa, Ethiopia, from the 15-16 July, 2004.

9. The Chairperson called the Meeting to order and proposed: Adoption of the Agenda and Program of Work.

10. After discussions on the agenda and program of work, it was adopted as follows:

a. Day One:

- i. Opening Statement by the Executive Secretary of IGAD, H. E. DR. Attalla h. Bashir
- ii. Statement by the Guest of Honour The Prime Minister of Rwanda, H. E. Mr. Bernard Makuza
- iii. Statement by the Host Minister General Marcel Gatsinzi
- iv. Adoption of the Agenda and Program Work
- v. Presentation of the Report of the Chiefs of Defense Staff by the Chair of EACDS
- vi. Discussions
- vii. Reception (Cultural Evening)

b. Day Two:

- i. Discussions continues
- ii. Adoption of the Report
- iii. Closing remarks by the Chairman
- iv. Closing Statement by the Host Minister
- v. Lunch Break

11. Presentation of the EACDS' Report

On behalf of the EACDS, **General Raonenantsoamampianina**, presented the Chiefs of Defence Staff Report on the Draft Policy Framework, the Memorandum of Understanding (MoU) and the Draft Budget to the Council of Ministers of Defence and Security. The Chairperson opened the floor for discussions.

12. Discussions

The Meeting extensively discussed the Draft Policy Framework, the Draft Memorandum of Understanding (MoU) and the Draft Budget. The Meeting adopted the three documents with amendments.

The Meeting discussed the issue of funding and the proposed adoption of the AU's formula for assessed contributions. After lengthy deliberations, the Meeting decided that in the event of a Member State not being able to meet its financial commitments based on the AU's formula, the Region shall seek the intervention of the AU.

The Meeting requested the IGAD Secretariat to take up the issue of Tanzania and Mauritius' notice of withdrawal, with the AU. Further, the Meeting discussed the continued absence from the EASBRIG Meetings

by certain member states and requested the IGAD Secretariat to engage these states and the AU on the reasons for their continued absence.

The Ministers approved the appointments of **Brigadier-General Bayou Wondeferew Haile** to be the Brigade Commander of the Brigade HQ and **Colonel Robert Kibochi** as the Chief of Staff of the PLANELM.

13. Recommendations

The Ministers adopted the Draft Policy Framework, the Memorandum of Understanding (MoU) and the Budget proposal for the operationalization of the EASBRIG organs for the first year and recommended that the Draft Policy Framework, the Memorandum of Understanding (MoU) and the Budget to be presented to the Heads of State for approval.

The Ministers adopted the proposed budget of the EASBRIG for the first year of the operations of the EASBRIG.

The Ministers took note of the offers by Ethiopia and Kenya to host the Brigade HQ, the PLANELM, and the Logistics Base, and the provision of standard basic office facilities, and recommended that any further cost implications be financed from the common budget.

The Ministers took note of the fact that components of the EASBRIG will be established soon, e.g. the PLANELM by 1st October, 2004, the Ministers approved the recommendations by the Chiefs of Defence Staff to immediately convene a working group to draft the Hosting Agreements between the EASBRIG and the host Member States, from the 22-27th September in Addis Ababa, Ethiopia. The working group will be composed of Uganda as the Chair, the two hosting countries, Ethiopia and Kenya and the coordinating body IGAD.

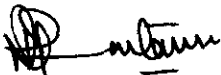
The Ministers further recommend that the Heads of State and Government expeditiously fund the Budget of EASBRIG.

14. In her closing remarks Honourable **Ruth Nankabirwa**, the Chairperson and Minister of State for Defence of Uganda, on behalf of the delegates expressed her sincere gratitude to the Government and People of Rwanda for their warm hospitality and for hosting the Meeting. She expressed gratitude to the IGAD Secretariat and the Institute for Security Studies (ISS), for their coordinating and support roles to previous Meetings and the current one, for the establishment and operationalization of the EASBRIG. On behalf of the Ministers she

congratulated the EACDS for a job well done. Further, she thanked Ethiopia and Kenya for the offer to host Organs of the EASBRIG and for their contributions in this respect. She congratulated the first Commander of the Brigade and the Chief of Staff of the PLANELM, and wished them success in their new assignments. Finally, she wished everyone a safe journey to their respective destinations.

15. In his closing remarks, the Minister of Defence of Rwanda, **General Marcel Gatsinzi**, thanked the Ministers for honouring Rwanda's invitation to attend the Second Meeting of the Eastern African Ministers of Defence. He thanked the previous Council Meeting in Addis Ababa, Ethiopia for giving Rwanda the opportunity to host this Meeting. He thanked the IGAD Secretariat for assisting in the organisation of the Council Meeting in Kigali, Rwanda. He reiterated the significance of the Meeting as a manifestation of the Sub-region's commitment to Peace and Security in the Region and the promotion of development in Africa as a whole. He said that Rwanda was particularly happy to host the Meeting, because it has afforded delegates an opportunity to see and understand Rwanda at a personal level and not from media reports. He congratulated the Chairperson of the Meeting for brilliantly chairing the meeting. He said, the effectiveness of the Chair contributed immensely to the successful deliberations during the Meeting. The Minister wished delegates would have time to explore Rwanda after the Meeting, however, if that was not possible now due to the tight schedules, he extended an open and warm invitation to all delegates to come back and visit Rwanda in the future. He apologized for any inconveniences that might have resulted from the organisation of the Meeting. Finally, he wished all delegates a safe journey to their home countries and a successful time in their various endeavours.

Report adopted by the Ministers of Defence and Security of the Eastern
Africa Region


Signed  Date 10/09/2004
Chairperson and Head of Delegation
of Uganda


Signed *Ministre de la Defense* Date 10/09/2004
Head of Delegation of Djibouti

Signed  Date 10.09.04
Head of Delegation of Ethiopia

Signed  Date 10.9.04
Head of Delegation of Kenya

Signed  Date 10/09/04
Head of Delegation of Madagascar

Singed  Date 10/09/2004
Head of Delegation of Rwanda

Signed  Date 10/09/2004
Head of Delegation of Sudan

Signed  Date 10/09/2004
Executive Secretary of IGAD

**LIST OF PARTICIPANTS OF THE MINISTERS OF DEFENSE AND SECURITY MEETING
FOR THE ESTABLISHMENT OF THE EASTERN AFRICA STANDBY BRIGADE (EASBRIG)**

KIGALI, RWANDA, 9-10 SEPTEMBER, 2004

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